BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



Order Instituting Rulemaking to Promote Policy and Program Coordination and Integration in Electric Utility Resource Planning.

Rulemaking 04-04-003 (Filed April 1, 2004)

Order Instituting Rulemaking to Promote Consistency in Methodology and Input Assumptions in Commission Applications of Short-run and Long-run Avoided Costs, Including Pricing for Qualifying Facilities.

Rulemaking 04-04-025 (Filed April 22, 2004)

MOTION OF THE CALIFORNIA COGENERATION COUNCIL TO ADJUST PACIFIC GAS AND ELECTIC COMPANY 2008 AS-DELIVERED CAPACITY PRICES FOR QUALIFYING FACILITIES

Jerry R. Bloom Joseph M Karp Karleen M. O'Connor WINSTON & STRAWN LLP 101 California Street San Francisco, CA 94111

Tel.: (415) 591-1000 Fax: (415) 591-1400

Email: jbloom@winston.com jkarp@winston.com koconnor@winston.com

Attorneys for the California Cogeneration Council

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking to Promote Policy and Program Coordination and Integration in Electric Utility Resource Planning.

Rulemaking 04-04-003 (Filed April 1, 2004)

Order Instituting Rulemaking to Promote Consistency in Methodology and Input Assumptions in Commission Applications of Short-run and Long-run Avoided Costs, Including Pricing for Qualifying Facilities. Rulemaking 04-04-025 (Filed April 22, 2004)

MOTION OF THE CALIFORNIA COGENERATION COUNCIL TO ADJUST PACIFIC GAS AND ELECTIC COMPANY 2008 AS-DELIVERED CAPACITY PRICES FOR QUALIFYING FACILITIES

I. INTRODUCTION

Pursuant to instructions from the Energy Division of the California Public Utilities Commission ("Commission"), the California Cogeneration Council ("CCC") respectfully submits this Motion to Adjust Pacific Gas & Electric Company 2008 As-Delivered Capacity Prices for Qualifying Facilities ("Motion"), posted by Pacific Gas and Electric Company ("PG&E") on January 10, 2008 (the "Avoided Cost Posting").

PG&E's Avoided Cost Posting¹ sets forth PG&E's proposed pricing for January 2008 and reflects the new as-delivered capacity value adopted by the Commission for PG&E in Decision 07-09-040, issued September 25, 2007 (the "Decision"). In contrast, Southern California Edison

¹ http://www.pge.com/suppliers_purchasing/qualifying_facilities/prices/index.html.

Company ("SCE") and San Diego Gas & Electric Company ("SDG&E"), in their January 2008 avoided cost postings (the "SCE / SDG&E Avoided Cost Postings"), simply continue to use the as-delivered capacity values in effect before the Decision.

The CCC objects to this staggered and inconsistent approach to implementation of the as-delivered capacity values adopted in the Decision. Not surprisingly, PG&E chooses an early implementation date given that the as-delivered capacity value to be paid under its QF contracts will drop significantly (from \$69.93 per kW-year, adjusted for inflation, in 2007 to the \$35.87 adopted in the Decision). SCE chooses not to implement the new as-delivered capacity value since the value to be paid under its as-delivered QF contracts will increase significantly (from \$4.93 per kW-year currently to the \$35.87 adopted in the Decision).

While the Decision is unclear as to the timing for implementation of the new as-delivered capacity values, the investor-owned utilities ("IOUs") cannot be allowed to take whichever position adversely impacts their particular QFs. Although CCC members fall on both sides of this issue given the as-delivered contracts its members have with all three IOUs, the only fair approach to implementation of the newly-adopted values is a consistent approach. To achieve such consistency among the three IOUs, the CCC proposes that the new as-delivered capacity values for all three IOUs should become effective upon the Commission's approval of the IOUs' joint Tier 3 advice letters implementing the rest of the broad changes in short-run avoided cost ("SRAC") pricing adopted in the Decision. At a minimum, if the as-delivered capacity prices are to be updated before resolution of the other implementation issues, the CCC respectfully requests that the Commission establish a consistent implementation date for all three IOUs.

Consequently, the CCC files this Motion to request that PG&E's as-delivered avoided cost pricing for January 2008 be reinstated at \$69.93 per kW-year, adjusted for inflation, and that

value remain in place until the date determined by the Commission for concurrent implementation of SRAC pricing under the Decision. The CCC further requests that that implementation date be on the first month following the Commission's adoption of a resolution on the IOUs' Tier 3 advice letters.

II. DISCUSSION

A. The Decision is Unclear as to When the New As-Delivered Capacity Values Should Take Effect

The Decision does not clearly delineate an effective date for implementation of the newly adopted as-delivered capacity values. In Ordering Paragraph 1 of the Decision, the Commission required the implementation of other policies and pricing mechanisms applicable to the IOU's SRAC payments to QFs. Specifically, the Commission adopted the Market Index Formula ("MIF") as the updated SRAC formula for pricing SRAC energy. The Decision further stated in Ordering Paragraph 3 that the IOUs must file a joint Tier 3 advice letter implementing the MIF and specifying the exact data sets and formula used to calculate the MIF. In Conclusions of Law 7, the Decision required that these revised MIF calculations "apply to the going forward SRAC energy prices paid under all contracts, both existing and new." The IOUs have filed the Tier 3 advice letters and protests that are now before the Commission for resolution. The Decision did not delineate, however, the process for implementation of the newly-adopted as-delivered capacity values. As such, it is unclear from the Decision when the IOUs should begin to post such values.

B. The Implementation Dates for the IOUs' New Pricing Should Be Consistent

² Decision 07-09-040 at 67.

³ Id. at 155.

⁴ Id. at 149.

As a result of the uncertainty in the Decision, the IOUs have proposed different dates for implementation of the newly adopted as-delivered capacity values. As a means of resolving this conflict, three possible effective dates can be deduced from the Decision: (1) the month following the date the Commission issues a resolution approving the IOUs' Tier 3 advice letters, (2) the date that all of the Decision is implemented, which would include Commission approval of the IOUs' proposed standard offer contracts filed on January 14, 2008; or (3) a staggered approach, where the as-delivered capacity values would be adopted first, the SRAC energy pricing would be adopted second upon Commission resolution of the pending protests, and the QF contracts would be adopted third.

The CCC submits that the most logical and equitable implementation date for the newly adopted as-delivered capacity values would be upon approval of the IOUs' Tier 3 advice letters, which would mean that all of the SRAC pricing issues – for both energy and as-delivered capacity – would be implemented at the same time. Although the CCC would prefer that the Commission implement all of the Decision at once, including adoption of the new QF contracts, the controversies surrounding the filed QF contracts are likely to stretch well beyond the date when the Commission will be in a position to issue a resolution on the protests to the Tier 3 advice letters.

As stated above, however, at a minimum, the implementation date for the new asdelivered capacity values should be the same for all three of the IOUs. In the Decision, the Commission reiterated its goal of consistency among the three IOUs.⁵ Given the Commission's goals of consistency and fairness in setting avoided cost prices, equity dictates that the IOUs should implement the newly adopted as-delivered capacity values concurrently.

⁵ *Id.* at 67.

II. CONCLUSION

For the reasons set forth above, the CCC respectfully requests that PG&E's as-delivered avoided cost pricing for January 2008 be reinstated at \$69.93 per kW-year, adjusted for inflation, and that value remain in place until the date determined by the Commission for concurrent implementation of SRAC pricing under the Decision. The CCC further requests that that implementation date be on the first month following the Commission's adoption of a resolution on the IOUs' Tier 3 advice letters.

Respectfully submitted,

Jerry R. Bloom Joseph M. Karp

Karleen M. O'Connor

WINSTON & STRAWN LLP

101 California Street

San Francisco, CA 94111

Tel.: (415) 591-1000

Fax: (415) 591-1400

Email: jbloom@winston.com

jkarp@winston.com

koconnor@winston.com

Attorneys for the

California Cogeneration Council

Certificate of Service

I hereby certify that I have this day served a copy of the

Motion of the California Cogeneration Council to Adjust Pacific Gas and Electric Company 2008 As-Delivered Capacity Prices for Qualifying Facilities

on all known parties to R.04-04-003 and R.04-04-025 by sending a copy via electronic mail and by mailing a properly addressed copy by first-class mail with postage prepaid to each party named in the official service list without an electronic mail address.

Salie Masschall Rosalie Marschall

Executed on March 3, 2008 at San Francisco, California.

SANFRAN 134660 (2K)

Service List for R.04-04-003 Last Changed February 28, 2008

anogee@ucsusa.org roger@berlinerlawpllc.com

Cynthia.A.Fonner@constellation.com

jimross@r-c-s-inc.com toms@i-cpg.com

todil@mckennalong.com

maureen@lennonassociates.com douglass@energyattorney.com berj.parseghian@sce.com woodrujb@sce.com janet.combs@sce.com

michael.backstrom@sce.com daking@sempra.com

gbaker@sempra.com

cneedham@edisonmission.com

phil@reesechambers.com

mflorio@turn.org
cwl@cpuc.ca.gov
kpp@cpuc.ca.gov
map@cpuc.ca.gov
dwang@nrdc.org
ek@a-klaw.com
evk1@pge.com
magq@pge.com
saw0@pge.com

agrimaldi@mckennalong.com

kbowen@winston.com jkarp@winston.com jeffgray@dwt.com alhj@pge.com ssmyers@att.net

rick_noger@praxair.com wbooth@booth-law.com

hoerner@redefiningprogress.org

cchen@ucsusa.org

elarsen@rcmdigesters.com

gmorris@emf.net nrader@calwea.org

tomb@crossborderenergy.com pcmcdonnell@earthlink.net

wem@igc.org

michaelboyd@sbcglobal.net

joyw@mid.org

brbarkovich@earthlink.net

bill@jbsenergy.com. Dick@DavisHydro.com grosenblum@caiso.com

sford@caiso.com abb@eslawfirm.com dkk@eslawfirm.com atrowbridge@daycartermurphy.com

mpa@a-klaw.com carlo.zorzoli@enel.it

dgulino@ridgewoodpower.combshort@ridgewoodpower.com

sesco@optonline.net csmoots@perkinscoie.com

myuffee@mwe.com rshapiro@chadbourne.com

ralph.dennis@constellation.com

dmcfarlan@mwgen.com

brianhaney@useconsulting.com

dsaul@pacificsolar.net chilen@sppc.com

rprince@semprautilities.com

hchoy@isd.co.la.ca.us dhuard@manatt.com pucservice@manatt.com curtis.kebler@gs.com sam@climateregistry.org mgibbs@icfconsulting.com Case.Admin@sce.com j.eric.isken@sce.com gary.allen@sce.com laura.genao@sce.com

lizbeth.mcdannel@sce.com tory.weber@sce.com

jyamagata@semprautilities.com

dwood8@cox.net

tim.hemig@nrgenergy.com kmelville@sempra.com gbass@semprasolutions.com liddell@energyattorney.com scottanders@sandiego.edu

bpowers@powersengineering.com centralfiles@semprautilities.com cmanzuk@semprautilities.com irene.stillings@energycenter.org jkloberdanz@semprautilities.com dpapapostolou@semprautilities.com

ileslie@luce.com

Ikostrzewa@edisonmission.com pherrington@edisonmission.com

bjl@bry.com

pepper@cleanpowermarkets.com

chris@emeter.com

mdjoseph@adamsbroadwell.com

slefton@aptecheng.com diane_fellman@fpl.com freedman@turn.org

Service List for R.04-04-003 Last Changed February 28, 2008

nao@cpuc.ca.gov
norman.furuta@navy.mil
filings@a-klaw.com
nes@a-klaw.com
rsa@a-klaw.com
ell5@pge.com
mekd@pge.com
mrh2@pge.com
cem@newsdata.com

bcragg@goodinmacbride.com

jscancarelli@flk.com koconnor@winston.com lcottle@winston.com ren@ethree.com ldolqueist@manatt.com bobgex@dwt.com

stevegreenwald@dwt.com

CRMd@pge.com
cpuccases@pge.com
mdbk@pge.com
ecrem@ix.netcom.com
l_brown369@yahoo.com
mecsoft@pacbell.net
GXL2@pge.com
karp@pge.com
vjw3@pge.com

k.abreu@sbcglobal.net
mark_j_smith@fpl.com
beth@beth411.com
mhharrer@sbcglobal.net
andy.vanhorn@vhcenergy.com

alexm@calpine.com kowalewskia@calpine.com duggank@calpine.com sbeserra@sbcglobal.net phanschen@mofo.com

editorial@californiaenergycircuit.net

mrw@mrwassoc.com
mrw@mrwassoc.com
mrw@mrwassoc.com
rschmidt@bartlewells.com
janice@strategenconsulting.com
tomk@mid.org
sarveybob@aol.com
gabriellilaw@sbcglobal.net

rmccann@umich.edu demorse@omsoft.com davidreynolds@ncpa.com steveng@destrategies.com

dougdpucmail@yahoo.com

dcarroll@downeybrand.com etiedemann@kmtg.com

kdw@woodruff-expert-services.com

steven@iepa.com www@eslawfirm.com vwood@smud.org

rlauckhart@henwoodenergy.com jesus.arredondo@nrgenergy.com

karen@klindh.com

pholley@covantaenergy.com rfp@eesconsulting.com dws@r-c-s-inc.com ppl@cpuc.ca.gov

ppl@cpuc.ca.gov
ayk@cpuc.ca.gov
cab@cpuc.ca.gov
chh@cpuc.ca.gov
djh@cpuc.ca.gov
joh@cpuc.ca.gov

joh@cpuc.ca.gov jmh@cpuc.ca.gov msw@cpuc.ca.gov mjd@cpuc.ca.gov mts@cpuc.ca.gov mkh@cpuc.ca.gov gig@cpuc.ca.gov rls@cpuc.ca.gov

skh@cpuc.ca.gov car@cpuc.ca.gov skg@cpuc.ca.gov tdp@cpuc.ca.gov

tcx@cpuc.ca.gov tcr@cpuc.ca.gov tbo@cpuc.ca.gov

bmeister@energy.state.ca.us

dks@cpuc.ca.gov

kris.chisholm@eob.ca.gov mjaske@energy.state.ca.us

wsm@cpuc.ca.gov ikwasny@water.ca.gov mmiller@energy.state.ca.us rwethera@energy.state.ca.us

Service List for R.04-04-003 Last Changed February 28, 2008

Via U.S.Mail:

Anan H. Sokker Chadbourne & Parke LLP 1200 New Hampshire Ave., NW Washington, DC 20005

Tandy McMannes Solar Thermal Electric Alliance 101 Ocean Bluffs Blvd. Apt. 504 Jupiter, FL 33477

Shawn Smallwood, PhD 109 Luz Place Davis, CA 95616

Williams Power Company 3161 Ken Derek Lane Placerville, CA 95616

Snuller Price Energy and Environmental Economics 101 Montgomery St. Ste 1600 San Francisco, CA 94104

Via Hand Delivery

President Michael R. Peevey California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102

E-Service List for R.04-04-025 Last Changed February 28, 2008

anogee@ucsusa.org roger@berlinerlawpllc.com

Cynthia.A.Fonner@constellation.com

jimross@r-c-s-inc.com toms@i-cpg.com

todil@mckennalong.com

maureen@lennonassociates.com douglass@energyattorney.com berj.parseghian@sce.com woodruib@sce.com

woodrujb@sce.com janet.combs@sce.com

michael.backstrom@sce.com

daking@sempra.com gbaker@sempra.com

cneedham@edisonmission.com

phil@reesechambers.com

mflorio@turn.org cwl@cpuc.ca.gov kpp@cpuc.ca.gov map@cpuc.ca.gov dwang@nrdc.org ek@a-klaw.com evk1@pge.com magq@pge.com saw0@pge.com

agrimaldi@mckennalong.com

kbowen@winston.com jkarp@winston.com jeffgray@dwt.com alhj@pge.com ssmyers@att.net

rick_noger@praxair.com wbooth@booth-law.com

hoerner@redefiningprogress.org

cchen@ucsusa.org

elarsen@rcmdigesters.com

gmorris@emf.net nrader@calwea.org

tomb@crossborderenergy.com pcmcdonnell@earthlink.net

wem@igc.org

michaelboyd@sbcglobal.net

joyw@mid.org

brbarkovich@earthlink.net

bill@jbsenergy.com. Dick@DavisHydro.com grosenblum@caiso.com

sford@caiso.com abb@eslawfirm.com dkk@eslawfirm.com atrowbridge@daycartermurphy.com

mpa@a-klaw.com carlo.zorzoli@enel.it

dgulino@ridgewoodpower.com bshort@ridgewoodpower.com

sesco@optonline.net csmoots@perkinscoie.com

myuffee@mwe.com

rshapiro@chadbourne.com ralph.dennis@constellation.com

dmcfarlan@mwgen.com

brianhaney@useconsulting.com

dsaul@pacificsolar.net chilen@sppc.com

rprince@semprautilities.com hchoy@isd.co.la.ca.us dhuard@manatt.com pucservice@manatt.com curtis.kebler@gs.com sam@climateregistry.org

mgibbs@icfconsulting.com
Case.Admin@sce.com
j.eric.isken@sce.com
gary.allen@sce.com
laura.genao@sce.com

lizbeth.mcdannel@sce.com torv.weber@sce.com

jyamagata@semprautilities.com

dwood8@cox.net

tim.hemig@nrgenergy.com kmelville@sempra.com gbass@semprasolutions.com liddell@energyattorney.com scottanders@sandiego.edu

bpowers@powersengineering.com centralfiles@semprautilities.com cmanzuk@semprautilities.com irene.stillings@energycenter.org jkloberdanz@semprautilities.com dpapapostolou@semprautilities.com

jleslie@luce.com

lkostrzewa@edisonmission.com pherrington@edisonmission.com

bjl@bry.com

pepper@cleanpowermarkets.com

chris@emeter.com

mdjoseph@adamsbroadwell.com

slefton@aptecheng.com diane_fellman@fpl.com freedman@turn.org

E-Service List for R.04-04-025 Last Changed February 28, 2008

nao@cpuc.ca.gov norman.furuta@navy.mil filings@a-klaw.com nes@a-klaw.com rsa@a-klaw.com ell5@pge.com mekd@pge.com mrh2@pge.com cem@newsdata.com

bcragg@goodinmacbride.com

jscancarelli@flk.com koconnor@winston.com lcottle@winston.com ren@ethree.com Idolqueist@manatt.com bobgex@dwt.com

stevegreenwald@dwt.com

CRMd@pge.com cpuccases@pge.com mdbk@pge.com ecrem@ix.netcom.com I brown369@yahoo.com mecsoft@pacbell.net GXL2@pge.com karp@pge.com vjw3@pge.com

k.abreu@sbcglobal.net mark i smith@fpl.com beth@beth411.com mhharrer@sbcglobal.net andy.vanhorn@vhcenergy.com

alexm@calpine.com kowalewskia@calpine.com duggank@calpine.com sbeserra@sbcglobal.net phanschen@mofo.com

editorial@californiaenergycircuit.net mrw@mrwassoc.com mrw@mrwassoc.com mrw@mrwassoc.com rschmidt@bartlewells.com janice@strategenconsulting.com tomk@mid.org sarveybob@aol.com gabriellilaw@sbcglobal.net rmccann@umich.edu demorse@omsoft.com davidreynolds@ncpa.com steveng@destrategies.com

dougdpucmail@yahoo.com

dcarroll@downeybrand.com etiedemann@kmtq.com

kdw@woodruff-expert-services.com

steven@iepa.com www@eslawfirm.com vwood@smud.org

rlauckhart@henwoodenergy.com jesus.arredondo@nrgenergy.com

karen@klindh.com

pholley@covantaenergy.com rfp@eesconsulting.com dws@r-c-s-inc.com

ppl@cpuc.ca.gov ayk@cpuc.ca.gov cab@cpuc.ca.gov chh@cpuc.ca.gov djh@cpuc.ca.gov joh@cpuc.ca.gov jmh@cpuc.ca.gov

msw@cpuc.ca.gov mid@cpuc.ca.gov mts@cpuc.ca.gov mkh@cpuc.ca.gov gig@cpuc.ca.gov

rls@cpuc.ca.gov skh@cpuc.ca.gov car@cpuc.ca.gov skg@cpuc.ca.gov

tdp@cpuc.ca.gov tcx@cpuc.ca.gov tcr@cpuc.ca.gov tbo@cpuc.ca.gov

bmeister@energy.state.ca.us

dks@cpuc.ca.gov

kris.chisholm@eob.ca.gov mjaske@energy.state.ca.us

wsm@cpuc.ca.gov ikwasny@water.ca.gov mmiller@energy.state.ca.us rwethera@energy.state.ca.us

E-Service List for R.04-04-025 Last Changed February 28, 2008

Via U.S.Mail:

Anan H. Sokker Chadbourne & Parke LLP 1200 New Hampshire Ave., NW Washington, DC 20005

Tandy McMannes Solar Thermal Electric Alliance 101 Ocean Bluff's Blvd. Apt. 504 Jupiter, FL 33477

Shawn Smallwood, PhD 109 Luz Place Davis, CA 95616

Williams Power Company 3161 Ken Derek Lane Placerville, CA 95616

Snuller Price
Energy and Environmental Economics
101 Montgomery St.
Ste 1600
San Francisco, CA 94104

Via Hand Delivery

President Michael R. Peevey California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102

Amy Yip-Kikugawa California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102